

Article

Forest-Cover Changes in European Natura 2000 Sites in the Period 2012–2018

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Abstract: Protected areas have a key role in preserving biodiversity at different scales, as well as in providing ecosystem services to rural communities. Natura 2000 is the primary conservation network at the EU level, with the aim of protecting the most valuable species and habitats; it covers around 18.6% of the EU's land area. The aim of this study is to assess the evolution of forest cover in EU Natura 2000 sites in the period 2012–2018 through GIS-based spatial analyses of the High-Resolution Layers produced in the framework of the Copernicus initiative. In 2018, fifteen EU countries had more than 50% of their surface covered by forests, with the top three countries being Slovenia (71.9%), the Czech Republic (70.5%), and Slovakia (69.3%). In 2012–2018, the net forest cover increase in EU Natura 2000 areas was equal to 105,750 ha/year (+1.7%). France, Bulgaria, and Germany recorded the greater net forest cover increase: 303,000 ha, 267,000 ha, and 150,000, respectively. France also recorded the highest yearly rate of forest gain (+51,491 ha/year). Most of the forest gain in EU Natura 2000 areas was found to be located between 0 and 200 m a.s.l. The study demonstrated that forest cover in EU Natura 2000 areas is increasing, with a consequent reduction of open spaces, homogenization of rural landscapes, and loss of landscape-scale biodiversity. The management and design of EU protected areas should consider the importance of preserving biodiversity-friendly land uses and practices, instead of promoting a diffuse “rewilding” with negative consequences for the landscape complexity and heterogeneity, as well as for biodiversity.

Keywords: forests; cultural forests; reforestation; afforestation; rewilding; Natura 2000; landscape; forest cover; protected areas



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1. Introduction

Protected areas (PAs) all over the world have a key role in preserving wild flora and fauna species, together with a wide variety of habitats and microhabitats, as well as in providing different ecosystem services to rural communities [1,2]. However, human pressure on PAs increased in the last two decades, especially in some areas of the world, suggesting that the effectiveness of PAs is not globally homogeneous [3,4].

There is a conflicting relationship between PAs and agro-silvo-pastoral activities; while some studies highlighted the positive role of traditional human activities in preserving different habitats and the related biodiversity, or even in counteracting illegal deforestation, other studies focused on the conflicts and competition between farmers and wildlife [5–11]. In general, traditional and sustainable agro-silvo-pastoral activities are considered to have positive effects on agrobiodiversity and the preservation of different habitats and microhabitats, and the involvement of local communities in conservation activities has been demonstrated to be a key feature already since the 1980s [12,13]. In addition, according to the IUCN (International Union for Conservation of Nature), the aims of PAs should include the “long-term conservation of nature with associated ecosystem services and cultural values” [14]. Therefore, it is important to recognize the presence and role of the cultural dimension within PAs.

At the European level, the primary European Union (EU) conservation network is represented by the Natura 2000 network, whose aim is to ensure the protection of Europe's most valuable and threatened species and habitats, listed under both the Birds Directive (Special Protection Areas—SPAs) and the Habitats Directive (Sites of Community Importance—SCIs, Special Areas of Conservation—SACs). As of February 2023, the Natura 2000 network is spread across all 27 EU countries, both on land and at sea, covering around 18.6% of the EU's land area and more than 8% of its marine territory, representing the largest network of protected areas in the world.

Most EU rural areas, especially in Central and Southern Europe, have always been shaped and regularly managed since ancient times. For example, during the Roman times, forests played a crucial role in providing a wide range of products and services to local communities, but also in the following centuries, they were largely managed according to specific regulations issued by the states and kingdoms that have succeeded one another. Moreover, according to the Florence Declaration on the Links Between Biological and Cultural Diversity signed in 2014, the EU rural landscape “is predominantly a biocultural multifunctional landscape”, and “the current state of biological and cultural diversity in Europe results from the combination of historical and on-going environmental and land use processes and cultural heritage” [15]. In most EU countries, forests have been managed for centuries by applying different techniques to obtain different products and services, selecting and spreading different forest species that affect the species composition and the vertical and horizontal structures or the soil characteristics, contributing to the creation of different forest habitats [16]; socioeconomic changes that occurred in the last century deeply affected EU forest in terms of surface, species composition, and structure. According to the Food and Agriculture Organization (FAO) of the United Nations, forests increased their surface in Europe in the period 1990–2020, passing from 994.32 to 1017.46 million hectares [17], at an average rate of 771,367 ha/year. This trend started long before the 1990s, as forest surfaces started to increase at the European level, at least from the 1960s [18]. The main cause of the increase in forest cover is not to be found in forest policies or direct afforestation but is related to secondary successions on areas previously occupied by other land uses, primarily pastures and agricultural surfaces. Different studies at national, regional or local levels have, in fact, highlighted that the increase of forest cover is linked to the abandonment of cultivated areas and pastures, as a consequence of the depopulation of rural areas affecting European countries during the 20th century, and in particular after WWII [19–24]. This trend started in marginal areas, but during the last 60 years also occurred in most of the European rural spaces, with the only exception being plains that turned out to be the most suitable for agricultural intensification [25]. This tendency fits perfectly with the Forest Transition Theory [26], which places most European states in the fourth phase, the one where the net forested area rises again after previous phases of decline [27]. Forest-surface expansion through secondary successions has led to a homogenization of European rural areas that were traditionally made of diverse cultural landscape mosaics with high complexity and diversity and a multiplicity of habitats, causing negative effects on biodiversity at the species and landscape scales [28,29]. In addition, spontaneous forest regrowth is generally perceived as a worsening of the local aesthetic dimension, especially by local inhabitants and farmers, while the population living in the cities tend to perceive it as an increase of “wilderness” and of “nature” [30–33]. Furthermore, forests grown on abandoned pastures and agricultural areas are often of lower economic value [34,35]; therefore, they are left unmanaged, making them more subject to natural hazards, especially in Mediterranean areas where biomass accumulation significantly increases the risk of forest fires [36–39].

Forest expansion in Europe also occurred inside PAs in different countries and socioeconomic situations. Within PAs, landscape homogenization due to forest-surface expansion could represent a major risk for the conservation of a variety of habitats and, in particular, of ecotone areas. These areas are, in fact, well recognized for their key roles as crucial

nesting places, refuges, or food-source areas for a wide variety of fauna and micro-fauna species, as well as habitats for different flora species [40–42].

Traditionally, forest conservation has been considered as opposed to the issues of cultural heritage. But, in recent years, the importance of traditional management in the maintenance of biodiversity has been recognized, even for forests included in areas devoted to nature protection [43–45], but a complete study on forest cover changes included in the largest EU network of PAs is still lacking.

The main aim of the present study is to contribute to filling the knowledge gap related to reliable and comparable data at the EU and country level on forest-cover changes within EU Natura 2000 areas and on the relations between forest-cover changes and elevation. The results of the study will provide reliable and updated spatial data at the European level regarding forest-cover changes in Natura 2000 areas, including the identification of the elevation classes more and less affected by forest-cover change, and also to properly address the future management of Natura 2000 sites.

2. Materials and Methods

2.1. Materials

Different sources have been used to assess the transformations of forest cover in EU Natura 2000 sites.

Forest-cover maps have been downloaded from the Copernicus Land Monitoring Service website. The datasets used are part of the High-Resolution Layers project (<https://land.copernicus.eu/pan-european/high-resolution-layers> accessed on 20 December 2023) [46]. These Pan-European High-Resolution Layers (HRL) provide information on specific land-cover characteristics and are produced from satellite imagery through a combination of automatic processing and interactive rule-based classification. These datasets cover all the 39 countries belonging to the European Economic Area (EEA). Different datasets for three different years (2012, 2015, and 2018) are available for the “Forest” family:

- Tree-cover density (TCD): tree-cover density in a range from 0%–100%;
- Dominant leaf type (DLT): presence of all kinds of tall trees, including the ones under agricultural land use (orchards, trees in urban areas, ...), differentiating between broadleaved or coniferous;
- Forest type (FTY): it is based on the FAO forest definition [47]; therefore, it excludes trees in cultivated areas (olive groves, fruit orchards, ...) and urban areas, differentiating between broadleaved or coniferous. Some of the forest surfaces have been categorized as “unclassifiable”, as it was not possible to assign a forest type due to no satellite image availability or the presence of clouds, shadows, or snow.

The present study is based on the forest type (FTY) dataset, as it is the one that is closer to the FAO official forest definition and excludes trees located in cultivated and urban areas.

The official boundaries of the Natura 2000 sites have been downloaded from the European Environment Agency website [48] and have been produced according to the data submitted by each EU member state. The database used in this study is the one available and downloaded in February 2023 which corresponds to the version updated in October 2022 (Figure 1).

The official terrestrial boundaries of the EU countries have been downloaded from the Eurostat website (<https://ec.europa.eu/eurostat/web/gisco/geodata/reference-data/administrative-units-statistical-units/countries> accessed on 20 December 2023).

Both the datasets of Corine Land Cover 2012 and 2018 have been downloaded from the Copernicus websites (<https://land.copernicus.eu/pan-european/corine-land-cover/> accessed on 20 December 2023) [49].

Finally, the Continental Europe Digital Terrain Model (DTM), at 30 m resolution elaborated by Hengl et al. [50], has been used to perform the spatial elaborations according to the altimetry.

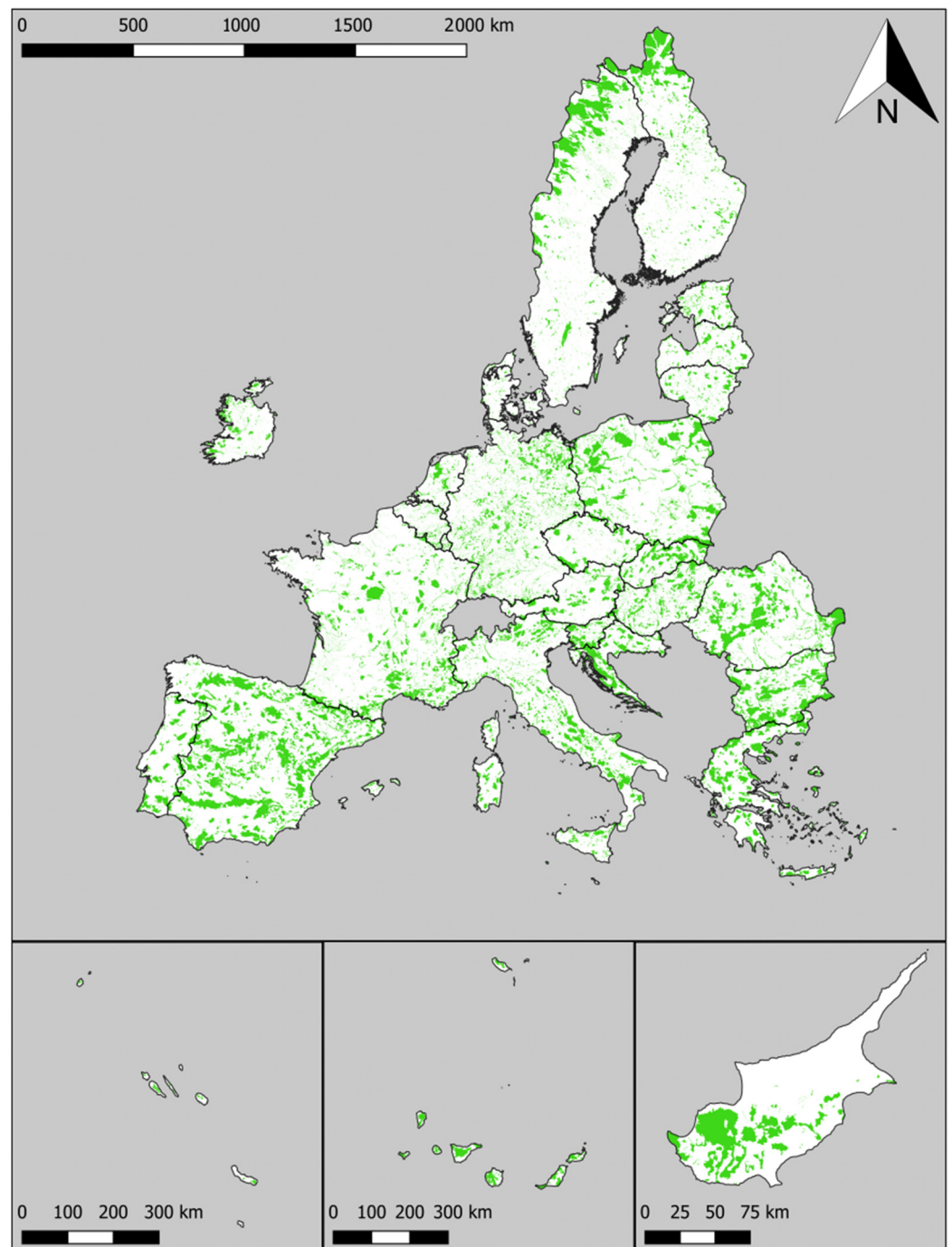


Figure 1. Map of the terrestrial Natura 2000 sites (in green) in the different EU countries (box at lower left: Azores; box at lower middle: Canary and Madeira; box at lower right: Cyprus).

2.2. Methodology

All the spatial analyses have been performed using QGIS 3.22 or GRASS GIS version 7 (Figure 2).

The first phase regarded the preparation of the Natura 2000 layer, as the original shapefile included many overlapping polygons due to the presence of different types of protected areas in the same place, as well as maritime Natura 2000 sites. The original Natura 2000 vector layer has been clipped according to the official terrestrial boundaries of EU countries to exclude maritime areas, while all the resting features have been rasterized

(applying a resolution equal to 10 m, the same as the 2018 FTY layer) with codes referring to the country.

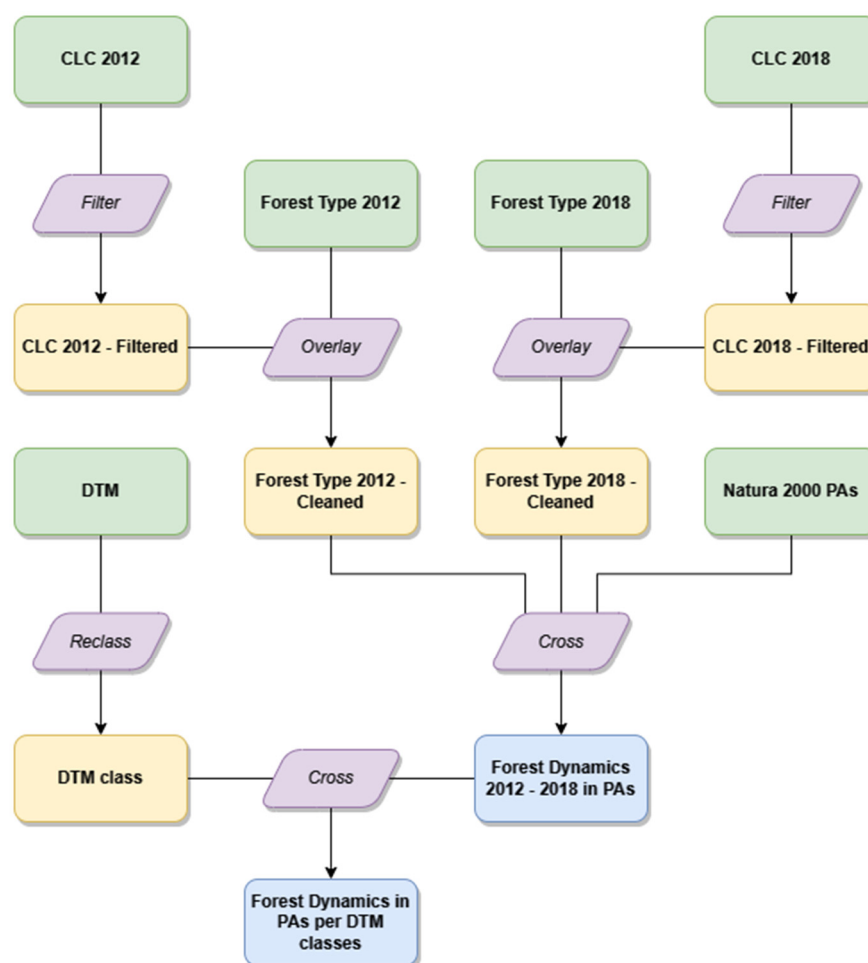


Figure 2. Workflow of the methodological approach. The forest-type layers (FTY) were filtered with Corine Land Cover to obtain the forest-type cleaned layers to make them comparable, which were overlaid to obtain the forest-dynamics layers within Natura 2000 sites. Subsequently, the dynamics were overlaid on the elevation classes (DTM class) to obtain the aggregated data per altitude class.

The second phase focused on the preparation of the forest databases to allow for an accurate comparison. In fact, the original FTY layers for 2012 and 2018 are not coherent, and a visual check performed using Google satellite images found significant criticalities, especially for some countries such as Spain. In particular, according to the forest high-resolution layers' official description, FTY 2018 should already be "cleaned" with respect to the presence of trees under agricultural use and in an urban context, while FTY 2012 instead still includes these nonforest areas. However, while performing the visual check of FTY 2018, it has been found that a significant part of the olive groves (both traditional and intensive) located in Andalusia (Spain) and southern Italy were erroneously included among the forests. FTY 2012, instead, excluded all the areas under large agroforestry systems (such as pastured woodlands in Sardinia (Italy) and *dehesas* in Spain) that were instead correctly included in the forest cover in FTY 2018, since their canopy cover and density make them fall within the definition of a forest. Therefore, to solve this discrepancy and to make the two layers comparable, it has been decided to apply a mask derived from Corine land cover (CLC) 2012 and 2018 to FTY 2012 and 2018, respectively. The choice of using CLC is due to the fact that the removal of trees in agricultural and urban areas in FTY, according to the official description of Forest High Resolution Layers, was

based on a mask derived from CLC itself and from the High Resolution Imperviousness Layer. Considering that the focus of this study is only on Natura 2000 sites, it has been decided to standardize FTY 2012 and 2018 using only some CLC categories as a mask; therefore, the High Resolution Imperviousness Layers have not been used to produce the mask, given that urban trees would not be included within the Natura 2000 sites in any case. Therefore, all the areas that in CLC 2012 and 2018 were classified as 1. Artificial surfaces, or 2. Agricultural areas (except 2.1.1 Non-irrigated arable land, 2.3.1 Pastures, 2.4.3 Land principally occupied by agriculture with significant areas of natural vegetation, 2.4.4 Agro-forestry areas) have been excluded from FTY layers.. The choice of including 2.1.1 Nonirrigated arable land, 2.3.1 Pastures, and 2.4.3 Land principally occupied by agriculture with significant areas of natural vegetation is due to the fact that in many cases these land uses included small forests, while 2.4.4 Agro-forestry areas correspond to areas located in Spain and Italy with high tree density (therefore classifiable as forests) used for free livestock grazing. Furthermore, the classification of forest cover within these areas is more precise and more in line with a concordant definition of forest between the two dates, and misclassification, although not entirely absent, is uncommon enough to be accepted. As the resolutions of FTY 2012 and FTY 2018 is different (20 and 10 m, respectively), it has been decided to perform all the spatial analyses by applying a 10 m resolution so as not to miss the highest level of detail in 2018.

After that, the two comparable FTY layers have been overlapped together with the Natura 2000 borders layer to obtain a new classified raster layer, with the following data for each pixel of 10 × 10 m:

- The presence and the type of forest in 2012 (coded: 0 = no forest, 1 = broadleaf, 2 = conifer, 255 = unclassified);
- The presence and the type of forest in 2018 (coded: 0 = no forest, 1 = broadleaf, 2 = conifer);
- The country (coded from 1 to 27).

Each pixel has then been reclassified using the criteria in Table 1:

Table 1. Categorization of the final raster for forest dynamics classification. From the code combination from the two years has been derived the dynamics, sometimes simplified.

Code 2012	Code 2018	Dynamic	Dynamic (Simplified)
0	0	Nonforest in 2012 and 2018	
255	Any	Unclassified	
Same code (except 0 or 255)		Unchanged	
1	2	From broadleaf to conifer	Forest in 2012 and 2018
2	1	From conifer to broadleaf	
1	0	Loss of broadleaf forest	Forest loss
2	0	Loss of conifer forest	
0	1	New broadleaf forest	Forest gain
0	2	New conifer forest	

Finally, the Continental Europe Digital Terrain Model (DTM) at 30 m resolution has been reclassified into variable altitude classes to facilitate the analysis of the results and to minimize the error. In fact, the original DTM has not been cleaned from the forest canopy; therefore, there is an overestimation of the terrain elevation in forested areas. Considering that this overestimation is, anyhow, limited to the tree heights, the reclassification allows for the reduction of this error. After some attempts, considering the altitude variability

within the Natura 2000 sites at the EU level, it has been decided to apply uniform classes of 100 m each to analyse with sufficient detail the forest-cover transformation.

3. Results

3.1. Forest-Cover Changes 2012–2018 within Natura 2000 Sites at EU Level

Terrestrial Natura 2000 sites extend to about 76.82 Mha in 27 countries, corresponding to about 18.5% of the total terrestrial EU surface. In 2012, 47.5% of the Natura 2000 sites were covered by forest, of which 60.7% were represented by broadleaf forests and 39.3% by conifer; in 2018 the coverage of forests reached 48.8%, composed of broadleaf (62.4%) and conifer (37.6%). In total, in six years the forests in Natura 2000 sites expanded from 36.5 Mha to 37.5 Mha (+2.84%), with an increment equal to 172,818 ha/year. In the same time interval, the increase of forest surfaces outside the Natura 2000 network is equal to +4.1%, corresponding to an increment of 791,621 ha/year.

The changes in forest cover in Natura 2000 sites do not occur in the same way for the two types of forest; in fact, while broadleaved woods increase, forests mainly composed of conifers decrease. This can be partly explained by natural successions in unmanaged conifer reforestations that tend to evolve towards mixed or predominantly broad-leaved forest types. The annual increment in the broadleaved forest is around 209,339 ha/year, while for conifer, a decrease equal to $-36,521$ ha/year has been recorded. Broadleaved forests increased from 22.14 Mha in 2012 to 23.39 Mha in 2018, while conifer forests decreased from 14.32 Mha to 14.10 Mha. It is important to highlight, though, that the most extended surfaces of “unclassified areas” for 2012 were located in Sweden (9.5%) and Finland (10.7%), two countries where the conifer presence has always been particularly significant.

3.2. Forest Cover in 2012 and 2018 within Natura 2000 Sites at the Country Level

Spain is the EU country with the largest surface occupied by terrestrial Natura 2000 sites (over 13.8 Mha, 27.5% of the national terrestrial surface), even if the countries with the highest percentage cover of the Natura 2000 sites with respect to the size of the country are Slovenia (37.8%), Croatia (36.7), and Bulgaria (34.9%). Malta is the one with the lower surface under Natura 2000 protection (4356 ha, 13.8% of the terrestrial surface), while Denmark is the one with the lowest percentage (8.5%) and the only one under 10%.

Forest-cover surfaces in 2012 and 2018 within Natura 2000 sites at the country level are summarized in Figure 3.

Considering the 2012 data (Table 2), the countries with the highest forest cover within the Natura 2000 sites were Slovenia (70.9%), Slovakia (69.9%), and the Czech Republic (66.6%), while Spain was the country with the largest forest surface of the Natura 2000 sites, at about 6.7 Mha, corresponding to 48.3%. Of a total of 27 countries, 13 countries had more than half of their Natura 2000 surface covered by forest, and only three with a forest coverage of less than 20% (Denmark, Ireland, and Malta). Most of the forest cover corresponded to broadleaved forests, especially in countries like Hungary (94.9% of the total forest cover included in Natura 2000), Italy (81.1%), Luxembourg (78.2%), and Bulgaria (78.1%), even if the country with the wider broadleaved surface in Natura 2000 sites was Spain, with more than 3.7 Mha. The country with the highest percentage of conifer surface in Natura 2000 sites was Cyprus (92.4%), but the ones with the largest conifer coverage were Spain (2.9 Mha), Poland (2 Mha), Finland (1.5 Mha), and Sweden (1.1 Mha).

The situation in 2018 was quite similar (Table 3), but the number of countries with more than half of Natura 2000 surface covered by forest increased to 15, while the number of countries with forest cover of less than 20% was only two, as Denmark reached 22.9%. Regarding the forest types, Hungary was still the country with the highest percentage of broadleaved (94.9%), followed by Malta (88.7%), Croatia (84.8%), Portugal (84%), and Italy (83.6%); this latter was also the one with the wider surface of broadleaved, about 2.4 Mha. On the opposite end, conifers were more common in Natura 2000 sites located in Spain (2.3 Mha), Poland (2.2 Mha), Sweden (1.4 Mha), and Finland (1.3 Mha).

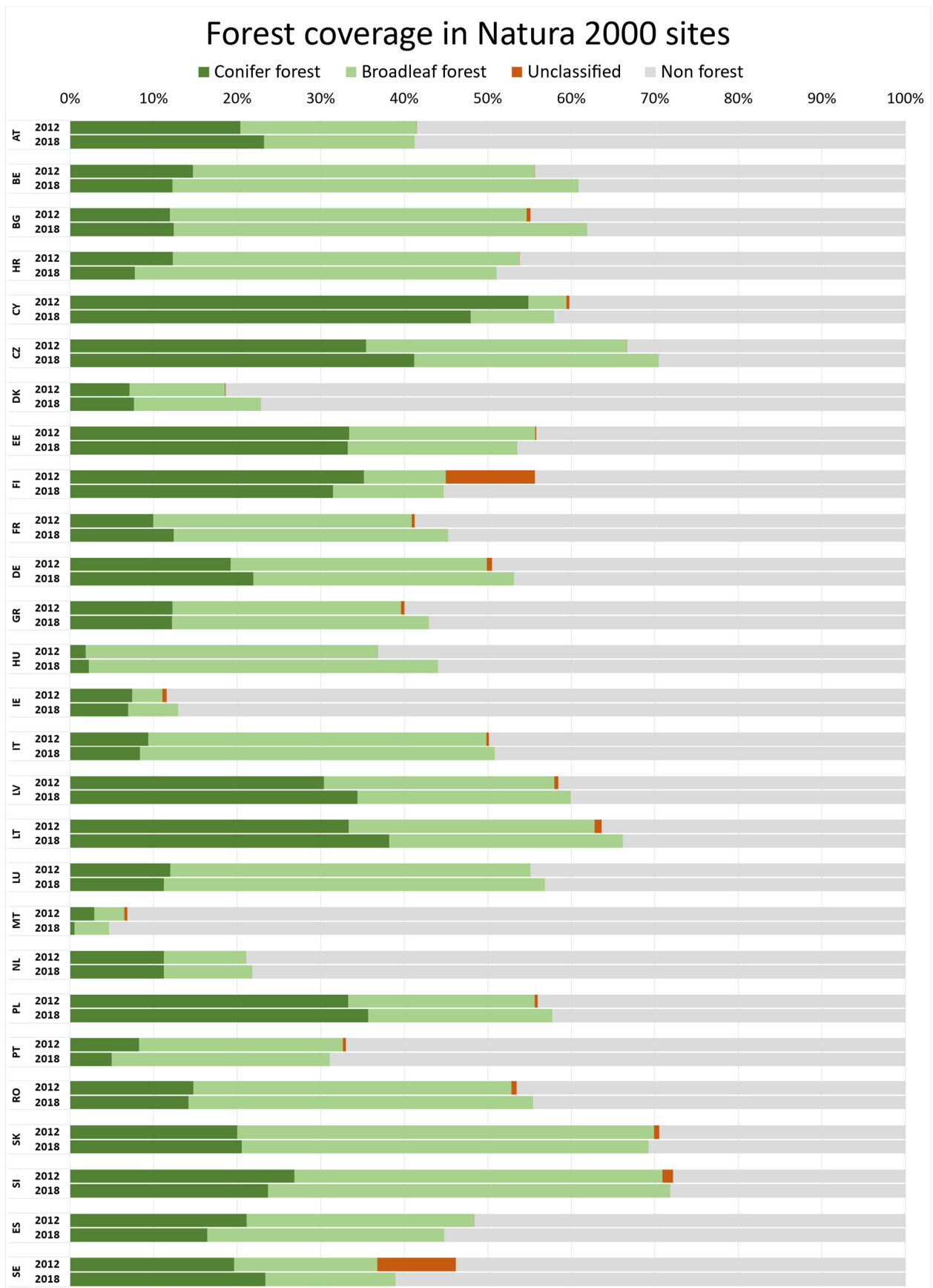


Figure 3. Forest distribution in Natura 2000 sites per country, in 2012 and 2018.

Table 2. Forest surface in EU Natura 2000 sites in 2012 for the different countries. [a] Excludes the disputed territory of Turkish Cyprus and the UN buffer zone. [b] Excludes the Faroe Islands and Greenland. [c] Excludes overseas departments and regions of France. [d] Excludes overseas municipalities and other constituent countries of the Kingdom of the Netherlands. [e] Includes Azores and Madeira archipelagos. [f] Includes Canary Islands, Ceuta, and Melilla.

COUNTRY	TOTAL COUNTRY SURFACE	TOTAL NATURA 2000 SITES SURFACE		2012									
	ha ×1000	ha ×1000	% of Country	Broadleaved		Conifer		Total Forest		Non-Forest		Unclassified	
				ha ×1000	% of Forest	ha ×1000	% of Forest	ha ×1000	% of Natura 2000 Sites	ha ×1000	% of Natura 2000 Sites	ha ×1000	% of Natura 2000 Sites
Austria	8385	1289	15.4%	272	50.8%	263	49.2%	535	41.5%	754	58.5%	0.53	0.0%
Belgium	3052	390	12.8%	160	73.5%	57	26.5%	217	55.6%	173	44.3%	0.23	0.1%
Bulgaria	11,099	3871	34.9%	1653	78.1%	462	21.9%	2116	54.7%	1738	44.9%	18	0.5%
Croatia	5659	2076	36.7%	860	77.1%	256	22.9%	1116	53.8%	958	46.2%	2	0.1%
Cyprus [a]	925	168	18.2%	7	7.6%	92	92.4%	100	59.4%	68	40.2%	0.68	0.4%
Czech Republic	7886	1115	14.1%	348	46.8%	395	53.2%	743	66.6%	372	33.3%	0.65	0.1%
Denmark [b]	4307	367	8.5%	42	61.5%	26	38.5%	68	18.6%	299	81.4%	0.34	0.1%
Estonia	4522	807	17.9%	180	40.0%	270	60.0%	449	55.7%	357	44.2%	1	0.2%
Finland	33,842	4237	12.5%	414	21.7%	1491	78.3%	1905	44.9%	1879	44.3%	454	10.7%
France [c]	55,169	7098	12.9%	2199	75.7%	706	24.3%	2905	40.9%	4167	58.7%	26	0.4%
Germany	35,738	5525	15.5%	1693	61.4%	1063	38.6%	2756	49.9%	2732	49.5%	37	0.7%
Greece	13,199	3627	27.5%	992	69.1%	444	30.9%	1436	39.6%	2175	60.0%	17	0.5%
Hungary	9303	1994	21.4%	699	94.9%	37	5.1%	736	36.9%	1259	63.1%	-	0.0%
Ireland	7027	929	13.2%	33	32.6%	69	67.4%	103	11.1%	821	88.4%	5	0.5%
Italy	30,133	5757	19.1%	2328	81.1%	541	18.9%	2870	49.8%	2869	49.8%	19	0.3%
Latvia	6458	744	11.5%	205	47.5%	227	52.5%	432	57.9%	309	41.5%	4	0.5%
Lithuania	6520	841	12.9%	248	46.9%	280	53.1%	528	62.8%	306	36.3%	7	0.9%
Luxembourg	258	69	27.0%	30	78.2%	8	21.8%	39	55.1%	31	44.9%	-	0.0%
Malta	31	4	13.8%	0.16	55.5%	0.13	44.5%	0.29	6.5%	4	93.1%	0.02	0.4%
Netherlands [d]	4154	569	13.7%	56	46.5%	64	53.5%	120	21.1%	449	78.9%	0.16	0.0%
Poland	31,268	6123	19.6%	1368	40.2%	2039	59.8%	3406	55.6%	2696	44.0%	21	0.3%
Portugal [e]	9221	1911	20.7%	467	74.8%	158	25.2%	624	32.7%	1280	67.0%	7	0.4%
Romania	23,839	5430	22.8%	2066	72.0%	803	28.0%	2869	52.8%	2526	46.5%	35	0.7%
Slovakia	4903	1462	29.8%	729	71.4%	293	28.6%	1022	69.9%	431	29.5%	10	0.7%
Slovenia	2027	767	37.8%	338	62.1%	206	37.9%	544	70.9%	213	27.8%	10	1.3%
Spain [f]	50,403	13,851	27.5%	3759	56.2%	2933	43.8%	6692	48.3%	7148	51.6%	12	0.1%
Sweden	44,996	5785	12.9%	991	46.6%	1136	53.4%	2126	36.8%	3111	53.8%	547	9.5%
TOTAL	414,335	76,817	18.5%	22,135	60.7%	14,322	39.3%	36,457	47.5%	39,128	50.9%	1233	1.6%

Table 3. Forest surface in EU Natura 2000 sites in 2018 for the different countries. [a] Excludes the disputed territory of Turkish Cyprus and the UN buffer zone. [b] Excludes the Faroe Islands and Greenland. [c] Excludes overseas departments and regions of France. [d] Excludes overseas municipalities and other constituent countries of the Kingdom of the Netherlands. [e] Includes Azores and Madeira archipelagos. [f] Includes Canary Islands, Ceuta, and Melilla.

COUNTRY	TOTAL COUNTRY SURFACE	TOTAL NATURA 2000 SITES SURFACE		2018							
				Broadleaved		Conifer		Total Forest		Non-Forest	
				ha ×1000	% of Country	ha ×1000	% of Forest	ha ×1000	% of Forest	ha ×1000	% of Natura 2000 Sites
Austria	8385	1289	15.4%	233	43.7%	299	56.3%	532	41.3%	757	58.7%
Belgium	3052	390	12.8%	190	79.9%	48	20.1%	238	60.9%	153	39.1%
Bulgaria	11,099	3871	34.9%	1917	79.9%	481	20.1%	2397	61.9%	1474	38.1%
Croatia	5659	2076	36.7%	899	84.8%	161	15.2%	1060	51.1%	1016	48.9%
Cyprus [a]	925	168	18.2%	17	17.3%	81	82.7%	98	58.0%	71	42.0%
Czech Republic	7886	1115	14.1%	327	41.5%	460	58.5%	786	70.5%	329	29.5%
Denmark [b]	4307	367	8.5%	56	66.4%	28	33.6%	84	22.9%	284	77.1%
Estonia	4522	807	17.9%	164	38.0%	268	62.0%	433	53.6%	375	46.4%
Finland	33,842	4237	12.5%	566	29.7%	1333	70.3%	1897	44.8%	2341	55.2%
France [c]	55,169	7098	12.9%	2332	72.5%	883	27.5%	3215	45.3%	3883	54.7%
Germany	35,738	5525	15.5%	1723	58.7%	1213	41.3%	2936	53.1%	2589	46.9%
Greece	13,199	3627	27.5%	1116	71.6%	443	28.4%	1559	43.0%	2068	57.0%
Hungary	9303	1994	21.4%	834	94.9%	45	5.1%	879	44.1%	1116	55.9%
Ireland	7027	929	13.2%	55	46.0%	65	54.0%	120	12.9%	809	87.1%
Italy	30,133	5757	19.1%	2447	83.6%	480	16.4%	2927	50.8%	2830	49.2%
Latvia	6458	744	11.5%	190	42.6%	256	57.4%	446	59.9%	298	40.1%
Lithuania	6520	841	12.9%	235	42.2%	325	57.8%	557	66.2%	284	33.8%
Luxembourg	258	69	27.0%	32	80.2%	8	19.8%	40	56.9%	30	43.1%
Malta	31	4	13.8%	0.18	88.7%	0.02	11.3%	0.20	4.7%	4	95.3%
Netherlands [d]	4154	569	13.7%	61	48.6%	64	51.4%	125	21.9%	445	78.1%
Poland	31,268	6123	19.6%	1351	38.2%	2186	61.8%	3537	57.8%	2586	42.2%
Portugal [e]	9221	1911	20.7%	500	84.0%	95	16.0%	595	31.1%	1317	68.9%
Romania	23,839	5430	22.8%	2239	74.4%	771	25.6%	3010	55.4%	2420	44.6%
Slovakia	4903	1462	29.8%	712	70.3%	301	29.7%	1013	69.3%	450	30.7%
Slovenia	2027	767	37.8%	370	67.0%	182	33.0%	552	71.9%	216	28.1%
Spain [f]	50,403	13,851	27.5%	3928	63.3%	2274	36.7%	6202	44.8%	7649	55.2%
Sweden	44,996	5785	12.9%	901	39.9%	1355	60.1%	2256	39.0%	3529	61.0%
TOTAL	414,335	76,817	18.5%	23,391,109	62.4%	14,103	37.6%	37,494	48.8%	39,323	51.2%

3.3. Forest-Cover Changes 2012–2018 within Natura 2000 Sites at Country Level

The results regarding overall forest-cover changes at the national level within Natura 2000 sites (Table 4), show that Denmark, Hungary and Ireland have the higher percent increase (+23.2%, +19.4%, and +16.1% respectively), but these increases are unevenly distributed with respect to forest type; while in the case of Denmark and Hungary, the increase has involved both broadleaf and conifer forests. In the case of Ireland, the increase involved only deciduous forests, while there was a reduction in coniferous forests. Concerning the forest-over expansion in hectares, the countries with the wider surfaces are France, Bulgaria, and Germany (+302,948 ha, +267,095 ha, and +150,578, respectively), and these increments are distributed similarly regarding forest types. Most of the increase is due to new broadleaf forests. France is also the country with the highest yearly rate of net forest gain, corresponding to +50,491 ha/year, followed by Bulgaria (+44,516 ha/year) and Germany (+25,096 ha/year).

Some of the EU countries recorded a decrease in forest cover within Natura 2000 sites, ranging from −28.6% (Malta) to −0.1% (Sweden). The decrease in Malta is in reality very low in terms of hectares (−80 ha), because of the reduced total presence of forest surfaces within Natura 2000 sites. If the total forest-cover variation in Natura 2000 sites in Sweden is really reduced, the results showed a relevant change of forest type, considering the loss of 13,512 ha of conifer and 11,398 ha of new broadleaved forest; but it is necessary to consider that 10.7% of Natura 2000 site surface was unclassified in 2012. Therefore, these results are affected by the original data. Due to this high presence of unclassified areas and given the minimal percentage of changes in forest surface, it cannot be ruled out that this percentage could also reach positive values. An unusual case is represented by Spain, considering not only that forest surfaces recorded a decrease equal to −7.4% in 2012–2018 (−82,265 ha/year), but also that more than 750,000 ha of conifer forest changed to broadleaved forest.

The overall trend shows that, in almost all countries, the net change in coniferous forests is less than the one of broadleaved forests. In 15 countries, the transformation of coniferous forests has a negative sign, and the total conifer cover decreases by 267,552 ha. In only two countries, Austria and Latvia, this trend is reversed. In Austria, the loss of forest cover (amounting to 2872 ha) results from the combination of a reduction in deciduous forest of 6296 ha being partially balanced by an increase in coniferous forest of 3424 ha. In Latvia, on the other hand, there is an increase in both forest types, but the most significant category is coniferous forests.

Table 4. Forest-cover changes in EU countries within Natura 2000 sites in the period 2012–2018. [a] Excludes the disputed territory of Turkish Cyprus and the UN buffer zone. [b] Excludes the Faroe Islands and Greenland. [c] Excludes overseas departments and regions of France. [d] Excludes overseas municipalities and other constituent countries of the Kingdom of the Netherlands. [e] Includes Azores and Madeira archipelagos. [f] Includes Canary Islands, Ceuta, and Melilla.

COUNTRY	FOREST IN 2012 AND 2018 (ha)	FOREST DYNAMICS							NON-FOREST IN 2012 AND 2018 (ha)	UNCLASSIFIED (ha)	
		FOREST LOSS (ha)			FOREST GAIN (ha)			NET FOREST VARIATION			
		<i>Loss of Broadleaf Forest</i>	<i>Loss of Conifer Forest</i>	TOTAL	<i>New Broadleaf Forest</i>	<i>New Conifer Forest</i>	TOTAL	ha			%
Austria	502,378	23,848	8622	32,470	17,552	12,046	29,598	−2872	−0.5%	724,427	527
Belgium	206,584	6939	3453	10,392	29,040	1683	30,723	+20,331	+9.4%	142,181	225
Bulgaria	2,065,475	40,828	9435	50,263	290,628	26,730	317,358	+267,095	+12.6%	1,420,472	17,683
Croatia	972,659	100,948	42,773	143,721	81,408	5957	87,365	−56,356	−5.0%	870,971	1596
Cyprus [a]	88,797	3596	7590	11,186	3072	5260	8332	−2854	−2.9%	59,302	677
Czech Republic	703,211	23,533	16,201	39,734	62,379	20,393	82,772	+43,038	+5.8%	288,823	647
Denmark [b]	61,114	4720	2431	7151	18,375	4605	22,980	+15,829	+23.2%	276,357	342
Estonia	400,430	26,413	22,620	49,033	19,299	12,749	32,048	−16,985	−3.8%	324,579	1254
Finland	1,630,537	110,120	163,889	274,009	88,185	47,008	135,193	−138,816	−7.3%	1,743,838	453,691
France [c]	2,717,254	155,409	31,913	187,322	385,968	104,302	490,270	+302,948	+10.4%	3,677,156	26,194
Germany	2,632,385	96,698	26,838	123,536	222,459	51,655	274,114	+150,578	+5.5%	2,458,118	37,001
Greece	1,298,158	111,050	27,020	138,070	215,986	37,326	253,312	+115,242	+8.0%	1,921,485	16,558
Hungary	713,828	19,882	2224	22,106	160,626	4350	164,976	+142,870	+19.4%	1,093,604	–
Ireland	78,496	8,943	15,376	24,319	32,452	8440	40,892	+16,573	+16.1%	780,494	4939
Italy	2,657,476	177,025	35,155	212,180	224,037	34,597	258,634	+46,454	+1.6%	2,610,467	18,852
Latvia	388,515	27,168	15,883	43,051	29,358	25,612	54,970	+11,919	+2.8%	254,421	3830
Lithuania	493,708	21,218	13,180	34,398	42,275	16,060	58,335	+23,937	+4.5%	247,421	7307
Luxembourg	36,352	1828	326	2154	3222	151	3373	+1219	+3.2%	27,990	–
Malta	152	65	66	131	48	3	51	−80	−28.3%	4005	16
Netherlands [d]	107,554	9046	3549	12,595	14,030	2977	17,007	+4412	+3.7%	432,454	164
Poland	3,177,960	131,300	96,980	228,280	222,772	121,769	344,541	+116,261	+3.4%	2,351,723	20,776
Portugal [e]	496,919	87,780	39,796	127,576	81,968	12,565	94,533	−33,043	−5.3%	1,185,771	6960
Romania	2,746,107	98,940	23,673	122,613	206,358	30,395	236,753	+114,140	+4.0%	2,289,594	35,380
Slovakia	945,554	46,419	30,194	76,613	52,566	10,876	63,442	−13,171	−1.3%	367,375	9765
Slovenia	521,305	16,425	6418	22,843	22,088	2288	24,376	+1533	+0.3%	188,934	9791
Spain [f]	5,826,596	562,464	302,991	865,455	277,106	94,759	371,865	−493,590	−7.4%	6,775,764	11,542
Sweden	1,811,188	204,113	111,080	315,193	215,511	97,568	313,079	−2114	−0.1%	2,798,254	547,402
TOTAL	33,280,692	2,116,718	1,059,676	3,176,394	3,018,768	792,124	3,810,892	+634,498	+1.7%	35,315,980	1,233,119

3.4. Forest-Cover Changes 2012–2018 within Natura 2000 According to Altitudinal Ranges

About 20% of the total net forest-surface gain within Natura 2000 is located in the first altitudinal class (between 0 and 100 m a.s.l.), and this value reaches 54% considering the first four altitudinal classes (0–400 m a.s.l.) (Figure 4). Similarly, the highest amount of forest loss is located in the first class (15% of forest loss surface), and the first five altitudinal classes account for 53% of the total forest-surface loss. Forest gain and forest loss remain evenly distributed in all the classes, considering the total Natura 2000 surface, with a cover percentage of 4% to 6% (with the exception of the highest class that corresponds to the altitude limit for forests). Only the first altitude class deviates slightly from this value, where the forest loss only occurs on 3% of the total Natura 2000 surface.

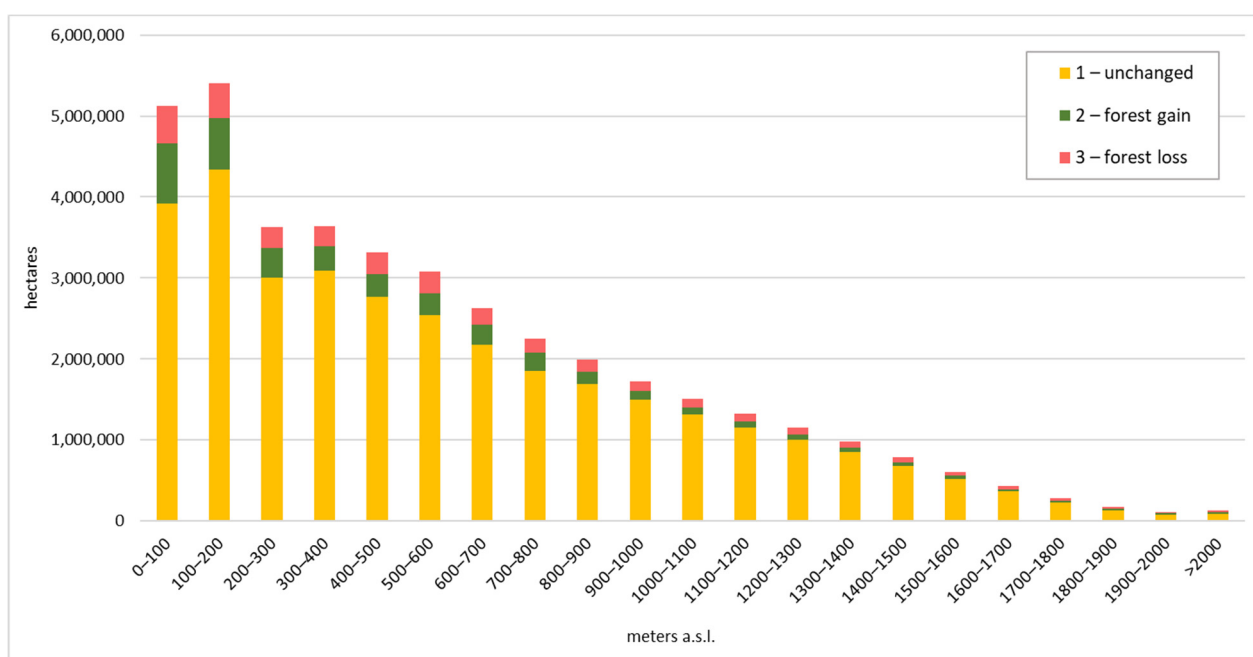


Figure 4. Unchanged forests, forest gain, and forest loss in EU Natura 2000 sites according to altitudinal ranges.

Compared to the EU average trends, some countries follow different trends related to forest-cover changes in Natura 2000 sites, according to the altimetry, and need additional focus:

- Bulgaria: the forest gain reaches a higher percentage, while forest loss is less incisive (between 1% and 2%). Forest gain is especially high between 300 and 700 m a.s.l., where it exceeds 10%;
- Croatia: the average forest gain is in line with the one at EU Natura 2000 sites, but it is mostly concentrated between 0 and 200 m a.s.l., where it reaches 5%–7%. Average forest loss is higher than the EU average one (7%), especially between 200 and 600 m a.s.l., where it reaches 9%–11%;
- Czech Republic: the average forest gain is higher, and it is split between lower and higher altitude classes (between 100–200 m a.s.l., it reaches 12%, and between 1100–1400 m a.s.l., it reaches 10%–12%);
- Finland: the forest loss is higher (7%), especially in the higher altitude classes (400–600 m a.s.l.), where it ranges from 14% to 18%. Finland is also the country with the highest percentage of unclassifiable areas in 2012 (10.7%). These areas are mostly located in the range 200–400 m a.s.l., where they account for 16% of the Natura 2000 surface;

- France: the average forest gain (7%) is higher than the EU average one, and it is homogeneously distributed in all the altitude classes. Forest loss is lower (3%) than the EU average one, again homogeneously distributed in all the altitude classes;
- Germany: the forest loss is lower (2%) than the EU average one, with no particular distribution peaks;
- Greece: the forest gain (7%) is higher than the EU average one, and mostly found between 200–800 m a.s.l., where it reaches 9%–11%.
- Hungary: the forest gain is high (8%), especially between 100 and 300 m a.s.l., where it reaches 11%;
- Portugal and Spain: both have a higher average percentage of forest loss (7% and 6%, respectively), but it is homogeneously distributed in the different altitude classes;
- Romania: average forest loss (2%) is lower than the EU average one, homogeneously distributed;
- Sweden: the average values are in line with the EU average one, but the forest gain is mostly concentrated between 600 and 800 m a.s.l., where it reaches 11%–13%. This country, like Finland, is heavily interested in unclassifiable land in 2012, which follows an upward trend with the altitude classes.

4. Discussion

The results of our study demonstrated that forest cover in EU Natura 2000 sites is constantly increasing, at an average rate of +105,750 ha/year. This trend is in line with the data provided by Kallimanis et al. [51], who reported an increase in forests between 2000 and 2006 inside 25,703 Natura 2000 sites in 24 EU countries and a decrease in open spaces. The findings testify that Natura 2000 sites are currently affected by forest expansion due to the abandonment of open spaces, leading to the homogenization of the landscape and the reduction of the number of habitats. This is particularly worrying, considering that landscape heterogeneity is recognized to be crucial for biodiversity and habitat conservation [52,53] and that increasing heterogeneity generally leads to benefits for biodiversity and ecosystem services [54]. In addition to forest-surface increase, it is necessary to highlight that this is often combined with the increase of unmanaged EU forests that started in the 1950s [55], and that is responsible for reducing the heterogeneity and variety of forest types.

Our findings are in line with different studies at local or national levels confirming the trend of forest-surface increase within Pas. At the EU level, the increase in forest area was already attested in 2006 by Gold et al. [56], who reported a general increase of about 30% in the period 1950–2000, with lower rates for Northern Europe. Between 1990 and 2018, the most frequent trend in Slovakian protected areas is the conversion of transitional shrubs to forests due to secondary succession [57]. In rural areas of Northern Hungary (Pest County) and Southern Poland (Małopolska Province), in the period 2000–2012, forest areas increased, together with artificial surfaces, replacing agricultural areas [58]. In Poland's landscape parks, the most frequent land-use change in 2006–2012 was identified in the transformation of nonforest land uses into forests, due to the expansion of forests on abandoned arable land, meadows, and pastures [59]. In the European Alps, the abandonment of summer pastures led to more homogeneous landscape patterns and reduced aesthetic values due to the increase in forests and the closing of open spaces [60]. According to Jiménez-Olivencia et al. [61], who performed a study based on 53 case studies from six different countries located in the mountain regions of Mediterranean Europe, in the last 40 years, in over 90% of the cases, landscape change was caused by the abandonment of farmland and consequent reforestation, and by pressure from urban development at the lower altitudes, leading to degradation processes, landscape homogenization, and open-spaces fragmentation. In Southeastern Sweden, during the 20th century, seminatural grassland cover decreased by over 96%, mostly to become forest, causing detrimental effects on biodiversity [62]. Regarding the forest-surface changes in relation to the altimetry, the results highlight that the spread of new forests is generally more concentrated at lower altitudes. This is partly

due to the fact that the length of the vegetative season is reduced at higher altitudes due to climate conditions [63]. According to some studies, it is also necessary to consider that climate change is “moving” the forest treeline north, towards higher altitudes [64], even if the correlation with climate change is not sufficiently studied yet. Especially in the case of Europe, it seems that the abandonment of traditional land-use management at higher altitudes has a greater impact than climate change [65,66].

The only country with conflicting data is Spain. In fact, the results of our investigation highlighted a decrease in forest surface in Natura 2000 sites, while different studies reported the opposite trend. For Moncayo Natural Park (Spain) in the period 1987–2010, it is reported that there was an expansion of sessile oaks (*Quercus petraea*) and beech (*Fagus sylvatica*) forest and a transformation of artificial pine forest and shrub areas into broadleaved forests, as a consequence of the abandonment of traditional uses and the establishment of the Natural Park [67]. Another study conducted by Ameztegui et al. [42] in three mountain National Parks in Spain reported a +5%–11% of total forest area between 1956 and 2016 and consequent patterns of landscape homogenization due to the collapse of the traditional socioeconomic system and the massive rural–urban migration. Mediterranean Spain has also been affected by the same trend of forest-surface increase. Considering that in the province of Castelló (Valencian Region) from 1957 to 2007, the area dominated by dense forests (shrublands and woodlands) increased from 17% to 28% [68]. This inconsistency regarding Spain can be explained by the fact that the original 2012 data has been “cleaned” using a CLC-based mask, while the 2018 database was already filtered; even if CLC follows a common EU legend, each country produces its own CLC database. Therefore, some differences in classifying the land uses can be found. In particular, Spain seems to have a significant level of inaccuracy in the 2012 classification between agroforestry, olive groves, Mediterranean maquis, and conifer forests, which could have led to an overestimation of 2012 conifer forests. In addition, a relevant amount of the conifer-forest loss registered in the period 2012–2018 in both Spain and Portugal is surely due to the occurrence of forest fires that have affected large forested areas [69]; this has also been confirmed by a visual check of 2012 and 2018 satellite images for some deforested areas in the two countries (Figure 5).

PAs have a crucial role in preserving biodiversity and threatened species and habitats, and, to meet the Aichi targets, in the last two decades, governments agreed on expanding the global protected area network [70]. As a consequence, between 2010 and 2019, PAs expanded from covering 14.1% to 15.3% of global land and freshwater environments (excluding Antarctica) [71]. Despite the fact that human activities inside most EU PAs continue to be practised [72], the main goal of the Natura 2000 conservation network, being based on the Habitats and Bird Directives, is the preservation of natural habitats and wild fauna and flora species. Therefore, agro-silvo-pastoral activities are considered to be, if not an obstacle, at least not a positive feature. The presence or the creation of new PAs is not a guarantee of biodiversity conservation per se [73], especially in countries where the variety of habitats and the diversity at the landscape scale is the result of traditional agro-silvo-pastoral activities carried out by local rural communities through the centuries. In fact, according to Maxwell et al. [74], area-based conservation, to be more successful after 2020, should better collaborate with the local communities that are central to the successful conservation of biodiversity. In addition, landscape structure is an important predictor of species richness across different taxa and functional groups [75], and cultural landscapes shaped by humans over long periods offer a wide variety of habitats with an abundant variety of species, demonstrating that biodiversity conservation could not be automatically and only associated with primeval forests or other natural ecosystems [76]. Finally, it is worth noticing that forests that have been managed for centuries and have experienced some decades of management abandonment or strict protection are structurally very different from old-growth forests that have not been managed since ancient times, and they should be managed according to cultural criteria and not only by applying exclusive biodiversity-centred management [77].

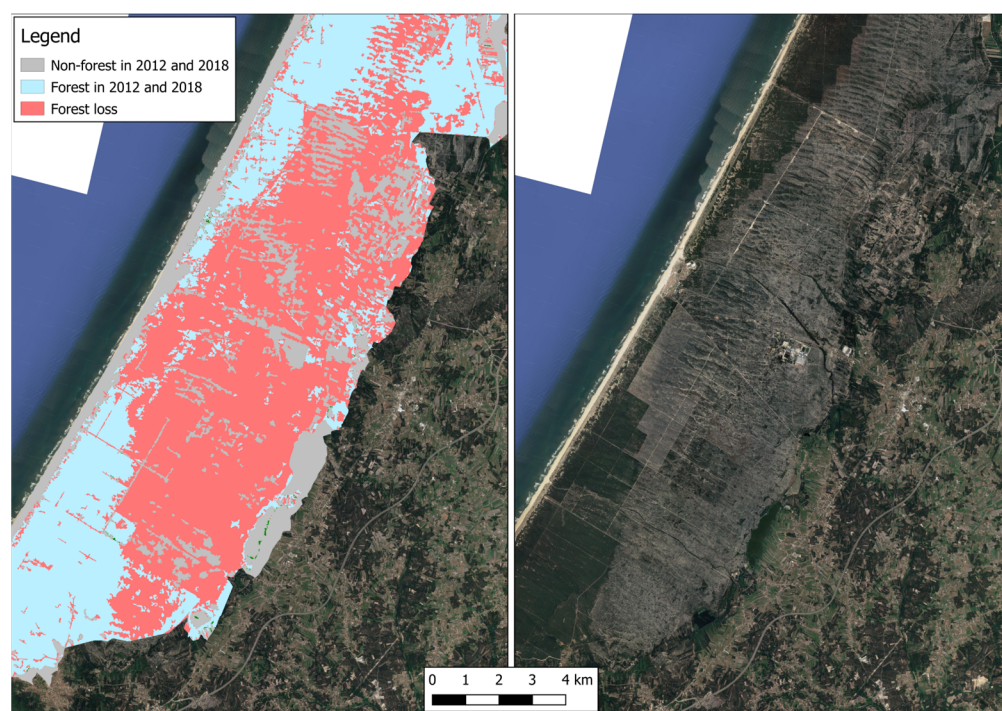


Figure 5. The image refers to part of the Natura 2000 site “Dunas de Mira, Gândara e Gafanhas” (code: PTCO0055), in Portugal, that was affected by a major forest fire in 2017. Most of the burned area, clearly visible on the right image, was classified as “non forest” in 2018 due to limitations of automatic classification; thus the analysis of the changes (on the left) shows a wide area of “forest loss”.

Limitations of the Study

Some limitations of this study need to be reported. The first one has to be found in the reduced time interval (6 years), considering that forest dynamics are often characterized by long times; however, the first signs of secondary successions are visible after a few years, especially in Mediterranean environments [78]. In this regard, it was decided not to use other databases prior to 2012, as they were created in the framework of different programmes, using different sources, and applying completely different methodologies and resolutions. Therefore, the comparison could have led to more significant errors. A second limitation is the intrinsic quality and accuracy of the original data sources, in particular of the FTY High Resolution Layers; as already explained in the methodological section, it has been necessary to process the original datasets to make them comparable. The main problem was not related to the different spatial resolution (10 or 20 m) but to the different classification of forest and to the fact that 2018 data were already “cleaned” using a CLC-based mask, while 2012 data were not. Moreover, the FTY 2012 dataset was produced using different input data sets and methodologies compared to the FTY 2018. Despite the accuracy values of FTY layers according to the official documentation, being reported to be above 90%, the visual assessment carried out in the first phase of this research highlighted significant inaccuracies regarding the classification of certain land-use classes, especially in some countries (see methodological section for further details). While an accuracy validation of FTY layers through visual photointerpretation was out of the scope of this research, it would be interesting to explore this topic further from a future research perspective. Despite these limitations, the present study has been performed with the highest possible level of accuracy and precision, thanks to precise research planning, that allowed for obtaining reliable quantitative and spatial data regarding the main trends of forest-cover changes within Natura 2000 sites.

5. Conclusions

The study identified the main trends regarding forest-cover changes in EU Natura 2000 areas; in particular, it demonstrated an increase in forests that are progressively replacing open spaces. The main cause could be found in the abandonment of pastoral and agricultural activities, as reported by different studies in EU countries. Another trend that emerged from the research is the replacement of coniferous forests in favour of deciduous forests. The explanation for this phenomenon probably stems from normal secondary succession, as many coniferous reforestations carried out in the past decades are no longer managed and are gradually being replaced by native broadleaves.

Another consideration that deserves attention is the use of high-definition data on forest coverage. Although EU databases are extremely useful for international studies and research, they require some prior processing in order to obtain the most accurate data and to reduce errors.

The results could be of interest to national and local authorities involved in PAs management and biodiversity conservation, as the database produced in this study can represent a crucial baseline, providing data for forest and territorial planning and management. In fact, the management and design of PAs should carefully evaluate the importance of preserving biodiversity-friendly land uses and practices, instead of promoting a diffuse “rewilding” with negative consequences for landscape complexity and heterogeneity, as well as for biodiversity. Finally, the produced database could be crucial for future monitoring of forest-cover changes within Natura 2000 sites, both at the country and EU levels.

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